SEC. 1215. AUTHORITY FOR THE MINISTRY OF DEFENSE ADVISORS PROGRAM.

(a) AUTHORITY.—The Secretary of Defense may, with the concurrence of the Secretary of State, assign civilian employees as advisors to a foreign country that is a partner nation with the United States in order to—

(1) provide institutional, ministerial-level advice and other training to personnel of ministries of defense, departments of defense, other defense agencies, and security agencies serving a similar function, of that country in support of stabilization efforts;

(2) build core institutional capacity, competencies and capabilities of partner nations to effectively manage defense-related processes; or

(3) support United States military operations in that country.

(b) TERMINATION OF AUTHORITY.—The authority of the Secretary of Defense under subsection (a) terminates at the close of September 30, 2014. Any assignment of civilian employees as advisors approved by the Secretary of Defense with the concurrence of the Secretary of State before that date may be completed, but only using funds available for fiscal year 2012, 2013 or 2014.

(c) INDEPENDENT EVALUATION.—The Secretary of Defense shall contract with an entity to conduct an independent evaluation of the effectiveness of the advisory services provided under subsection (a).

Section-by-Section Analysis

Utilizing authorities provided in the Afghanistan Security Forces Fund and the Iraq Security Forces Fund, the Department of Defense (DoD) successfully executed a Ministry of Defense Advisors (MoDA) pilot program during fiscal years (FYs) 2010 – 2011. The MoDA pilot program is limited to Afghanistan and Iraq. This proposal would provide the Department of Defense with temporary authority to advise foreign defense ministries around the world on the policies and processes needed to effectively manage national defense activities.

The MoDA program is an $11 million/year program that partners senior DoD civilians

with foreign counterparts. It is designed to forge long-term relationships that strengthen a partner state's defense institutions. Advisors deploy under the auspices of the Civilian Expeditionary Workforce and exchange expertise with foreign counterparts with similar defense specialties. Pre-deployment training, enhanced reachback capabilities, and backfill funding for deployed advisors are critical and unique components of the MoDA program. In addition, the MoDA program will maintain a core advisory capability to support planning, emergent requirements, and ensure program quality and consistency.

The Secretary of Defense continues to emphasize building the security capacity of partner states as an area of strategic importance. The 2010 Quadrennial Defense Review cites the MoDA program as a key initiative that would strengthen partner states' ministerial-level capacity. Current defense institution building activities abroad tend to rely heavily on contractors and military personnel. The MoDA program adds defense civilians to this effort, providing longer term government-to-government linkages and demonstrating the value of a cohesive civil-military team.

The Department will contract for an independent evaluation of the effectiveness of the advisory services.

Budget Implications: Temporary authorization for the Secretary of Defense to deploy civilian advisors as needed will require maintaining a small program office, paying for backfill personnel and deployment costs. This will require continued funding of the MoDA program at approximately $11 million per year, in accordance with Program Budget Decision 708.

NUMBER OF PERSONNEL AFFECTED							
	FY 2012	**FY 2013**	**FY 2014**	**FY 2015**	**FY 2016**	**Appropriation To**	**Personnel Type (Officer, Enlisted, or Civilian)**
OSD	+34	+34	+34	+34	+34	O&M, DW	Civilian
Total	+34	+34	+34	+34	+34		

RESOURCE REQUIREMENTS ($MILLIONS)									
	FY 2012	**FY 2012**	**FY 2013**	**FY 2014**	**FY 2015**	**FY 2016**	**Appropriation From**	**Budget Activity**	**Dash-1 Line Item**
OSD	+11	+11	+11	+11	+11	+11	O&M, DW	04	4GTN
Total	+11	+11	+11	+11	+11	+11			

Changes to Existing Law: This proposal would not change any existing laws.